

### OVERVIEW

The Local Government Act 2002 (LGA) requires all councils to adopt a Revenue and Financing Policy showing how they propose to fund operating and capital expenditures, and more importantly, who will pay these and why.

Council must decide, in accordance with s101(3) of the LGA, how each activity will be funded, taking into consideration:

- The community outcomes to which the activity primarily contributes
- The distribution of benefits between the community as a whole, any identifiable part of the community, and individuals
- The period over which those benefits are expected to occur
- The extent to which the actions or inaction of particular individuals or a group contribute to the need to undertake the activity
- The costs and benefits, including consequences for transparency and accountability, of funding the activity distinctly from other activities
- The overall impact of any allocation of liability for revenue needs on the current and future social, economic, environmental, and cultural well-being of the community.

This Revenue and Financing Policy sets out how the Far North District Council plans to fund its operating and capital expenditure, over the life of the Long-Term Plan.

The Policy discusses all available potential revenue and funding sources and outlines how and when it will use these. In considering funding arrangements Council has taken the following factors into account:

- The community outcomes to which each activity primarily contributes
- Who benefits from the activity
- The period over which the benefits are delivered
- Whether the activity is needed in response to the action(s) (or lack of action(s)) of some person or group
- Whether it would be more prudent for the activity to be funded separately or included with other activities
- The overall impact of any allocation of liability for revenue needs on the community.

### How has Council developed its Policy?

Every activity has been analysed using the factors discussed above. This analysis was then used to develop a set of funding decisions about the use of rates, both general and targeted, user charges, and other funding sources to arrive at what Council considers is an optimal funding arrangement for the activity.

Council then considered the overall effects of each separate funding proposal on the District as a whole.

The ultimate objective of this analysis was to find ways of funding Council's activities that are, as far as possible, affordable, transparent, and accountable.

### Funding principles

After considering the above factors, Council agreed the following basic principles to guide the assessment of fairness and equity in choosing funding sources:

- Each generation of ratepayers should pay for the services they receive
- User charges are preferred whenever a private benefit can be identified, and it is efficient to collect the revenue
- Council will use any other funding sources before rates
- Capital expenditure to replace assets will be funded from rates in the form of funded depreciation
- Capital expenditure to upgrade or build new assets will be funded through borrowings

- Rate increases will be within the limits set in the financial strategy
- Borrowing will be within the limits set in the financial strategy.

Complying with these principles can at times be challenging. Council must apply judgment in assessing options to determine fairness in the development of budgets or the acquisition of assets along with the choice of funding sources.

## Operating costs

Operating costs are the day-to-day outgoings used to maintain the services delivered by Council, including a contribution to the wear and tear on assets used (referred to as depreciation). Council generally operates a balanced budget, meaning that all operating costs are met from operating income. This ensures that those who pay for Council services are those who use them.

Operating cost funding sources:

- User charges
- User charges are levied for services where there is a benefit to an individual or group. The price of the service is set, taking account of several factors, including:
  - The cost of providing the service
  - An estimate of the private benefit derived from the use of the service
  - The impact of cost in encouraging/discouraging behaviours
  - The impact of cost on the demand for the service
  - The cost and efficiency of fee collection mechanisms
  - The impact of affordability on users
  - Other matters as determined by Council.

## Grants, sponsorship, and subsidies

Grants, sponsorship, and subsidies are leveraged when available. Council expects to continue receiving substantial subsidies for roading and footpath activities from the New Zealand Transport Agency (NZTA).

## Investment income, dividends, and interest

Income from dividends and interest is used to offset the overall costs of Council.

## Other revenue

Council receives other operating income from:

- Petrol tax
- Property rentals
- Other minor sources.

## Rates review

- Since the last local body election, Council has reviewed its rates structure, and recently carried out soft consultation to see if there is an appetite by the community for some changes to improve fairness and equity across the District. 230 submissions to the online survey were received. The survey sought feedback on several potential rating changes:
  - Maintaining the current ward (targeted) rate for Kaikohe-Hokianga, Te Hiku and Bay of Islands-Whangaroa wards
  - Increasing the urban stormwater targeted rate to better cover costs
  - Consult on changing the targeted water and wastewater rates to a district wide rate and include a small 'public good' charge.
  - Reduce the availability charge by 40% for those who could connect to a reticulated system but choose not to
  - Reduce the commercial differential from 2.75 to 1.75
  - Transition over the next 10 years to capital value as the basis for calculating the general rate.
  - Disestablish uniform charges (the uniform annual general charge and the roading uniform charge)

- Remove the current roading targeted rate.
- The outcome of the survey showed that many ratepayers supported a change in rates but were undecided about what part of the rating system should change. This is likely linked to the complexity of rates in general. Council has decided to consult on the above changes as part of the 2021-31 Long Term Plan.

## Rates

Having identified all other potential funding sources, Council funds operating expenses from rates as follows:

### General Rates

Council sets its General Rates on the basis of Land Value

#### **Council may change the basis of rating from land value to capital value with a transition over 10 years**

This means that the current method of calculating rates based on land value, such as the general rate, would transition to capital value over 10 years.

The General Rate is set using two differentials, general and commercial. This reflects Council's view that the general rate is a form of property-based tax, where different benefits are received by general and commercial ratepayers.

### Uniform Annual General Charge (UAGC)

Council sets a UAGC. The UAGC is applied to each Separately Used or Inhabited Parts (SUIP) of a Rating Unit.

#### **As a result of consultation**

Council may decide to remove the UAGC portion of the general rate. This means that funds previously collected through the UAGC would need to be collected through the general rate itself.

### Targeted Rates

Council sets targeted rates where it believes that the cost of the service should be paid for by the group that benefits most or exclusively from the activity. Targeted rates may be set on a uniform basis or differentially for different categories of rateable land.

Some targeted rates can be considered proxies for user charges, particularly for services such as water and sewerage. They are referred to as 'proxies' because they are generally fixed amounts payable by the different category of ratepayer, rather than an amount based on the level of usage.

An example of the difference between a proxy and a user charge is the way that Council charges for sewerage. Council charges a fixed amount to the rating unit based on the number of users (SUIPS) and/or the number of pans. If that rate were a true user charge, Council might charge on the basis of the amount of sewerage being discharged. Although the community regularly requests that form of rating, that mechanism is currently not permitted by law. The only legal volumetric charge a council can impose is water by meter charges.

Council's targeted rates are:

- Ward rates for the Bay of Islands-Whangaroa, Kaikohe-Hokianga and Te Hiku wards

#### **Council is not proposing a change to ward rates**

This means that the ward rate is likely to continue to be calculated the same way it always has been, which is each ward's percentage share of operating costs (for those services funded by the rate) divided by the number of each rated unit in the ward.

- The Urban Stormwater rate
- Drainage rates for Kaitaia, Kaikino, Motutangi, Waiharara
- Sewerage capital rates for each Council wastewater scheme

#### **Council may change the targeted wastewater rates to a district wide rate and is suggesting that the availability rate be lowered**

This means that the current capital and operational rates for each scheme will be apportioned across all those who are connected to (or could be connected to) the scheme and the availability rate may be reduced by 40%.

- Sewerage operating rates for each Council wastewater scheme
- Water capital rates for each Council water scheme

**Council may change the targeted water rates to a district wide rate but as for wastewater it is suggesting that the availability rate be lowered**

This means that the current capital rate will be apportioned across the district and the cubic metre charge will continue to be levied to those who are connected to (or could be connected to) the scheme, the availability rate may be reduced by 40%.

- Community Development rates for Paihia and Kaitaia CBDs
- The Bay of Islands Recreation Centre rate
- The roading uniform rate
- A differential roading rate

**As a result of consultation**

Council may decide to remove the entire roading rate, including its uniform charge. This means that funds previously collected through the roading rate would need to be collected through the general rate.

- Water by meter charges
- Private roading sealing rate for Hupara Road

**The Kaikohe Business Association has asked Council to put a new targeted rate in place for business owners in Kaikohe to cover the cost of operating security lighting outside shops.**

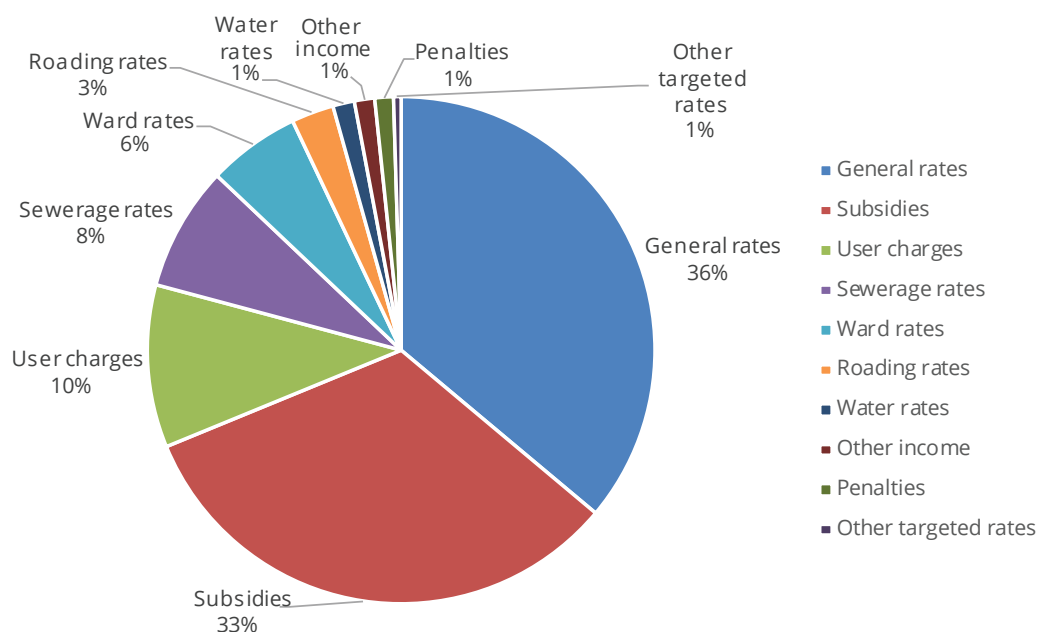
While we are not seeking general community feedback on this item, we are talking directly to the business owners in the area in which the money would be spent. Following consultation Council may choose to put this rate in place if the enough of the business owners are supportive of it.

Details of all rates charged are included in the Funding Impact Statement published in the Long-Term Plan and each year's Annual Plan.

## Operating funding sources for 2021-22

Operating costs are the day to day spending that maintains the services delivered by Council. This includes a contribution to the wear and tear on assets used (depreciation), interest charged on borrowing for capital projects and a contribution to corporate overheads.

**Figure 1 – Summary of operating income**



Note: Operating funding sources may change from year to year; this summary shows funding arrangements for 2021/22

## Capital costs

Capital costs are those relating to the purchase, development or acquisition of long-term assets.

## Capital cost funding sources

As shown in figure 2, funding of capital costs may come from a variety of sources including:

### Borrowings

Funds for assets that will provide long term benefits to the community will be borrowed to ensure the achievement of inter-generational equity.

### Council reserves

Reserves include financial contributions collected under the Resource Management Act 1991 and development contributions collected under the Local Government Act 2002.

While Council has resolved to continue to suspend the charging of development contributions for this LTP, contributions will continue to be received with respect to consents granted prior to the suspension of the policy in 2015.

### Capital contributions

Capital contributions are made by ratepayers or other parties in support of specific capital projects.

### Lump sum contributions

Lump sum contributions are made by ratepayers where they choose this method of payment towards specified capital works.

### Grants, subsidies and other income

Contributions towards capital expenditure from other parties such as the New Zealand Transport Agency (NZTA) in relation to certain roading projects, and the Crown in relation to certain wastewater projects.

## Revenue collected to fund renewals

Renewal projects are primarily funded from depreciation reserves where those funds are available.

Council has approved the following:

### Accounting treatment – funding depreciation

#### A. All depreciation on assets will be funded from rates except for:

- Roothing/footpath assets – the subsidy element relating to the depreciation for these assets will not be funded by the relevant roading subsidy rate applicable in the relevant year.
- Swimming pools – the depreciation for these assets will be reduced equal to any community contribution to ensure that the community benefits from the contributions made.
- Water/wastewater/public toilet assets – the depreciation for these assets will be reduced equal to any subsidy element to ensure that the benefit expected to be received by the current rate payers is applied.

#### B. Asset groups where depreciation will not be fully funded from depreciation:

- All strategic assets, as per our Significance and Engagement Policy, will have depreciation funded at 76% until 30 June 2024 followed by a phased return to 100% over the next 10 years. This does not apply to the items identified in (A).
- Depreciation will be funded at a rate of 50% for community buildings/centres, halls and museums.
- Depreciation will not be funded from rates for Civil Defence (alarms), carparks, maritime assets, motor camps, parks and reserves minor structures (e.g. boardwalks / park benches etc) and solid waste assets.

Any asset groups not covered above will have depreciation fully funded from rates (corporate assets etc.)

## Proceeds from the sale of assets

From time-to-time Council sells assets and may use the proceeds (after paying for the cost of the sale) to repay any debt attached to the asset.

## Rates

Rates are primarily used to fund Council's day-to-day expenses. This includes funding an annual amount toward the ongoing renewal of existing assets, and the funding of financing costs on debt incurred to purchase or develop assets.

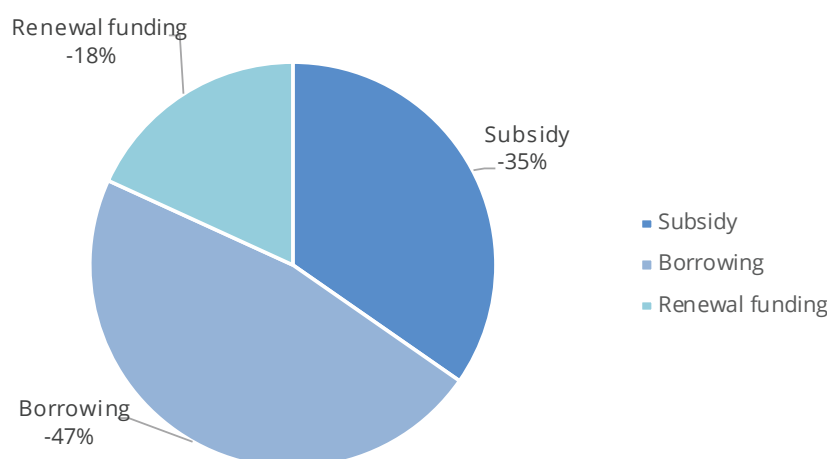
From time-to-time Council may undertake specific capital works funded by borrowings, where the debt repayment is sourced from targeted rates, usually for specific community projects.

## Operating surpluses

Operating surpluses may be used to fund capital expenditure.

## Capital Funding Sources 2021-22

Figure 2 – Summary of capital funding



Note: Capital funding sources may change from year to year. This summary shows funding arrangements for 2021/22

## Balanced budget

Section 100 of the LGA requires that Council's projected operating revenues match its projected operating expenditures. Despite this, Council may choose not to fully fund operating expenditure in any particular year if it can show that it is financially prudent to do so and where the deficit can be funded from operating surpluses in the immediately preceding or subsequent years. An operating deficit will only be budgeted when it would be beneficial to avoid significant fluctuations in rates, fees, or charges.

Council may choose to fund from the above sources more than is necessary to meet the operating expenditure in any particular year. Council will only budget for such an operating surplus if necessary, to fund an operating deficit in the immediately preceding or following years, or to repay debt. Council will have regard to forecast future debt levels when ascertaining whether it is prudent to budget for an operating surplus for debt repayment.

Council has determined the proportion of operating expenditure to be funded from each of the sources listed above, and the method for apportioning rates and other charges. The details of the funding apportionment are set out in the Funding Sources Summary that is included in this Policy.

The LGA requires Council to produce Funding Impact Statements (FIS), which provide details of the funding mechanisms to be used for each group of activities for each year covered by the LTP. These FIS show how Council intends to implement the Revenue and Financing Policy. It also shows the amounts to be collected from each available source for each group and how various rates are to be applied.

## FUNDING NEEDS ANALYSIS

This section sets out how Council proposes to fund each of its activities. It has been prepared in accordance with the provisions of Section 101(3) of the Local Government Act 2002 (the Act).

Note that throughout this section references are made to legislative provisions. Unless stated otherwise, these references refer to the Local Government Act 2002.

This analysis document is designed to show how Council has considered each of these requirements and how they relate to the final Revenue and Financing Policy.

Analysis identifies the arrangements Council proposes to apply when budgeting for each activity. Frequently there is a mix of funding mechanisms including both general and targeted rates together with a range of fees and charges. In many instances the final funding mix depends on the level of activity and Council's ability to recover costs from user charges.

### Section 101(3) analysis of operating expenditure by activity

Council has reviewed the funding for each of its individual activities using the methodologies set out in s101(3) of the LGA. The method used for this process was to consider each activity individually and reach a conclusion on each of the required factors.

Once this was completed, Council was then able to then decide how much of the activity should be funded by direct user charges and how much by rates. In this context, rates include the General Rate, Targeted Rates and Water by Meter charges, while user charges include all other forms of fees and charges.

Appendix A shows the results of this analysis and outlines the different funding arrangements. To add clarity the splits between Rates and User Charges are presented in 10% bands.

### Section 101(3) analysis of capital expenditure by activity

Council will fund the cost of borrowing on the same basis as operating costs unless it resolves otherwise.

It is not practical to create separate funding policies for every capital project, so Council will only do this when a project is particularly large, affects a particular group or does not fit with an existing funding policy or activity. Whenever Council resolves to consider a separate funding policy Council will consider the sources of funds outlined above, the Revenue and Financing Policy and complete a s101(3) assessment to determine a fair funding and equitable arrangement for the project.

Generally, Council will resolve the funding policy at the time the project is proposed in an Annual or Long-Term Plan.

#### APPENDIX A – Funding of operational expenditure

Activity	Community Outcomes - refer Appendix B	Who benefits	Period of benefit	Whose actions creates a need	Separate funding	Rationale
----------	---------------------------------------	--------------	-------------------	------------------------------	------------------	-----------

Notes:

1. The Funding Source relates to Council costs only. It excludes any subsidies that may be received
2. The split between public (rate) and private (user) funding is an approximation and is arranged in 10% bands
3. Refer to Appendix C for a description of these headings

#### Funding source – Rates 100% (approx. may include other minor funding sources)

Customer Services	Sustainable Development Sustainable Infrastructure	Individuals, groups and community	Ongoing	Community	Most of the costs of this activity relate to its public benefits so it is fully funded by general rates.	The community as a whole benefits from this activity. Whilst there are opportunities to recover some costs by way of fees and charges, these are very limited.
Economic Development	Sustainable Development	Individuals, businesses	Ongoing	Individuals, businesses, Community	High level of public benefit so the activity is fully funded by general rates.	This activity benefits the whole district but in particular the commercial and industrial sectors recognised through the General Rate differentials.

**APPENDIX A – Funding of operational expenditure**

Activity	Community Outcomes - refer Appendix B	Who benefits	Period of benefit	Whose actions creates a need	Separate funding	Rationale
Governance	Leadership	Community	Ongoing	Community	This activity is core to Council's democratic operations so it is fully general rate funded.	This activity supports Council's democratic process it is therefore fully funded from General Rates.
Land Drainage	Sustainable Infrastructure	Individuals, Groups	Ongoing	Landowners in areas of benefit	Fully funded by benefiting property owners using separate targeted rates.	This activity provides a private benefit for the land owners located within the defined drainage areas.  It is therefore fully funded by local targeted rates.
Maori Engagement	Partnerships Te Tiriti o Waitangi	Community	Ongoing	Community	High level of public benefit so it is fully general rate funded.	This is a public good activity core to the District's planning and governance functions therefore it is fully funded from General Rates.
Public Safety	Safety	Individuals, Groups	Ongoing	Individuals, Groups	Most of the costs of this activity relate to its public benefits so it is fully general rate funded.	Council provides for 100% emergency management from rates to ensure that the Community is safeguarded.  Where possible recovery is sought from exacerbators to reduce public funding which is provided from General Rates.
Recreation	Sustainable Development Sustainable Infrastructure	Individuals, groups and community	Ongoing	Individuals	Some private benefits but limited or no opportunities to charge so it is fully funded from general and ward rates.	Most of Council's recreational activities are non-excludable.  That means that Council cannot exclude people from using the facilities.  For that reason the activity is fully funded from General and Ward Rates.
Stormwater	Safety Sustainable Infrastructure	Community	Ongoing	Landowners	Primarily General Rate funded with a limited targeted rate over urban areas to fund specific capital projects.	Despite the private benefit received from the provision of stormwater, Council is of the view that the overall benefit to the community as a whole supports the continuation of the funding from the general rate with a smaller stormwater rate over urban communities.

**APPENDIX A – Funding of operational expenditure**

Activity	Community Outcomes - refer Appendix B	Who benefits	Period of benefit	Whose actions creates a need	Separate funding	Rationale
Strategic Planning	Sustainable Development	Community	Ongoing	Community	This is a core planning function so it is fully general rate funded.	This activity supports Council's democratic process which benefits all ratepayers therefore it is fully funded from General Rates.
Town Maintenance	Sustainable Development Sustainable Infrastructure	Individuals, groups and community	Ongoing	Community	Most of the costs of this activity relate to its public benefits so it is funded by ward and general rates.	Council needs to balance maintenance and up-grade costs against what the communities want and can afford.  Most town maintenance activities benefit the communities at large so it is fully rate funded.
Water Supply	Safety Sustainable Infrastructure	Individuals, Groups	Ongoing	Landowners in areas of benefit	Separately funded with a mix of targeted rates - scheme based capital rates and a district wide meter operating rate.	The activity is primarily undertaken for the benefit of the consumers so no public funding is provided.  The mix of district wide and scheme based rates balances the individual benefits with affordability.
Sewerage Treatment and Disposal	Safety Environmental Protection	Individuals, groups	Ongoing	Landowners in areas of benefit	Separately funded with a mix of targeted rates - scheme based capital rates and a district wide operating rate.	The activity is primarily undertaken for the benefit of the ratepayers connected to the schemes however there is a small public benefit arising from wastewater treatment protecting the environment.  For this reason a small general rate contribution provided.
Roading legalisation, cycleway and core administration	Safety Sustainable infrastructure	Individuals, groups	Ongoing	Users	This is a core function, so it is fully general rate funded.	This is a public good activity core to the District's planning and governance functions therefore it is fully funded from General Rates.

**Funding source – Rates 90% - 99% User Charges 1% - 10%**

The mix of district wide and scheme-based rates balances the individual benefits with affordability

Roading emergency works	Safety Sustainable Infrastructure	Community	Ongoing	Users	Council recognised that different categories of ratepayers receive different benefits.  When an emergency event occurs Council can access additional subsidy from NZTA	Emergency works are hard to predict and often costly therefore additional subsidy support is required
-------------------------	--------------------------------------	-----------	---------	-------	--	---

**APPENDIX A – Funding of operational expenditure**

Activity	Community Outcomes - refer Appendix B	Who benefits	Period of benefit	Whose actions creates a need	Separate funding	Rationale
Monitoring and Enforcement	Safety	Individuals, groups and community	Ongoing	Individuals, Groups	This activity relates to the control of negative effects but the ability to recover these is limited by statute.  Unrecovered costs are funded from general rates.	The majority of work carried out under this activity is for public good and it is primarily funded from General Rates.  The only individual or private good relates to the bylaw licensing aspect of the role where these costs are recovered by fees.
Libraries	Sustainable Development  Sustainable Infrastructure	Individuals, groups and community	Ongoing	Individuals, Groups	High level of private benefit, but with a limited ability to apply user charges. Primarily general rate funded.	By their nature libraries are seen as a public benefit provided to the community.  Given the remote nature of many of the district's communities and the relatively low level internet access, libraries are important facility providing sources knowledge and supporting and improving educational opportunities in the district.  For these reasons they are primarily funded from General Rates.
Swimming Pools	Sustainable Development  Sustainable Infrastructure	Individuals, groups and community	Ongoing	Individuals, Community	High level of private benefit, but with a limited ability to apply user charges. Primarily general rate funded.	Swimming pools are used by the public therefore user charges are applied but they do not necessarily cover all costs.

**Funding source – Rates 80% - 89% User Charges 11% - 20%**

Parking Enforcement	Safety  Sustainable Development	Individuals, groups and community	Ongoing	Individuals, Groups	Council's view is that whilst parking control is primarily required because of the actions of individuals, the control of parking also provides a significant community benefit.	The majority of the costs of this activity are funded by fines and user charges.  The balance is seen as a public good contribution and is funded by rates.
---------------------	---------------------------------------	-----------------------------------	---------	---------------------	--	---

**APPENDIX A – Funding of operational expenditure**

Activity	Community Outcomes - refer Appendix B	Who benefits	Period of benefit	Whose actions creates a need	Separate funding	Rationale
Building Compliance Management	Safety Environmental Protection	Community	Ongoing	Community	This activity is predominantly carried out for the public good, and whilst there is some fee income this is limited. Unrecovered costs are funded from general rates.	<p>This activity is primarily about Council ensuring that it meets its legislative requirements as a consent authority therefore much of the costs are not recoverable.</p> <p>The cost of issuing compliance and other certificates are borne by applicants which the shortfall funded by general rates.</p>
<b>Funding source – Rates 70% - 79% User Charges 21% - 30%</b>						
Footpaths	Safety Sustainable Infrastructure	Community	Ongoing	Users	Most of the costs of this activity relate to its public benefits so is fully general rate funded.	The provision of footpaths is one of the core Council activities and is therefore fully funded from General and Ward Rates.
Civic Buildings	Sustainable Infrastructure	Community	Ongoing	Community	Some private benefits which general some fees but because of the limited opportunities to charge the unrecovered costs are funded from general rates.	Whist Council believes that the users of these facilities should contribute towards their costs; it needs to balance the maintenance and up-grade costs against what the community can afford so it is primarily rate funded.

**APPENDIX A – Funding of operational expenditure**

Activity	Community Outcomes - refer Appendix B	Who benefits	Period of benefit	Whose actions creates a need	Separate funding	Rationale
Solid Waste Management	Safety Sustainable Infrastructure	Community	Ongoing	Community	Council has previously considered whether to separately fund this activity but has retained the current general rate funding.	<p>This activity is about the management of the waste stream for the district as a whole therefore it is appropriate for it to be primarily funded from general rates with some user charges.</p> <p>The collection and management of refuse within the communities is carried out by independent operators who charge directly for the service.</p>
Animal Control	Safety	Individuals, groups and community	Ongoing	Individuals	<p>Majority of funding is received from fees and charges but there is an overall benefit to the community as a whole.</p> <p>Unrecovered costs are funded from general rates.</p>	<p>Animal Control includes both dog and other animal and stock control.</p> <p>The majority of dog owners register their dogs in the required time and rarely call upon the service beyond the registration or micro-chipping requirements.</p> <p>The majority of responses to incidents or complaints come from the general public and whilst there are mechanisms to recover some costs, these are limited and the fee income rarely covers this expense.</p>
<b>Funding source – Rates 70% - 89% User Charges 11% - 30%</b>						
Information Centres – i- SITES	Sustainable Development Sustainable Infrastructure	Individuals, groups	Ongoing	Individuals	<p>This activity is primarily provided for visitors to the district but there are limited user charging opportunities.</p> <p>Unrecovered costs funded from general rates.</p>	<p>Some fee income received but this is quite limited. Council's avowed intention is to make i-SITES fully self-funding but, given that they also act as service centres, this is unlikely to be achieved.</p>

**APPENDIX A – Funding of operational expenditure**

Activity	Community Outcomes - refer Appendix B	Who benefits	Period of benefit	Whose actions creates a need	Separate funding	Rationale
<b>Funding source – Rates 60% - 79% User Charges 21% - 40%</b>						
Cemeteries	Safety Sustainable Infrastructure	Community Individuals	Ongoing	Individuals	High level of private benefit reflected in user charges but there is a need for indefinite maintenance requiring significant general rate funding.	Cemeteries are important to the community for cultural and social and environmental reasons.  Whilst they do provide a private benefit there is a long term need to maintain them for an indefinite period of years.
<b>Funding source – Rates 50% - 59% User Charges 41% - 50%</b>						
Resource Consent Management	Safety Environmental Protection	Individuals, groups and community	Ongoing	Individuals, Groups	Primarily fee funded but some public good costs cannot be recovered.  Unrecovered costs are funded from general rates.	This activity is primarily to support developers and provides a high level of private good.  There is, however a significant investment in providing advice to the public on a no-fee basis and in responding to and defending consent appeals because the courts rarely award full costs.
<b>Funding source – Rates 40% - 60% User charges 60% - 40%</b>						
Roading	Safety Sustainable Infrastructure	Community	Ongoing	Users	Council recognised that different categories of ratepayers receive different benefits.  There is a small contribution from other fees and charges.	Council considered separately funding the whole of the roading activity with differentiated targeted rates but as a result of community engagement agreed to primarily fund it from General Rates with a relatively small contribution from Targeted Rates and fees and charges.  Council believes that this arrangement provides clarity and affordability for funding the roading activity.

**APPENDIX A – Funding of operational expenditure**

Activity	Community Outcomes - refer Appendix B	Who benefits	Period of benefit	Whose actions creates a need	Separate funding	Rationale
Environmental Health	Safety Environmental Protection	Individuals, groups and community	Ongoing	Individuals, Groups	User charges are based on the level of private benefit but the ability to recover these is restricted because fees are limited by statute.  Unrecovered costs are funded from general rates.	Many of the costs arising from this activity relate to private benefits and the control of negative effects.  The ability to recover those costs is governed by statute or a need to remain affordable to avoid the risk of reduced compliance.  There is an overall benefit to the community from increased safety and health which is reflected in the general rate funding.
Building Consent Management	Safety Environmental Protection	Individuals, groups and community	Ongoing	Individuals, groups	This activity is primarily funded by separate fees – some costs arise from the provision of ‘public good’ activities such as giving information and advice, this is funded by general rates.	The full costs of the consent process should be borne by the applicants, but it is currently not practical to identify and charge all those who receive advice, these costs are funded from general rates.

**Funding source – Rates 30% - 49% User Charges 51% - 70%**






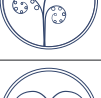
Housing for the Elderly	Safety Sustainable Infrastructure	Individuals	Ongoing	Individuals	High level of private benefit paid for in rental income but some costs cannot be recovered.  Unrecovered costs funded from general rates.	Primarily funded by rentals paid by the occupiers but Council recognises that at times this activity may not be self-funding.  This can be caused by a number of factors such as unexpected vacancies, market conditions etc. In that event the additional funding will be provided from General Rates.
-------------------------	--------------------------------------	-------------	---------	-------------	---	---

**Funding source – Rates 20% - 39% User Charges 61% - 80%**

Ferry	Safe and connected	Individuals, groups	Ongoing	Individuals, groups	User pay charges and subsidy from NZTA contribute to the funding of the service.	This is a key transport link that supports community access to medical services.
-------	--------------------	---------------------	---------	---------------------	--	--

## APPENDIX B

The Council's Community Outcomes were reviewed as part of the Long-Term Plan 2021-31.

	Communities that are healthy, safe, connected, and sustainable	<b>Whakatauki</b> He tina ki runga, he tāmore ki raro. Contentment above, firmly rooted below.
	Connected communities prepared for the unexpected	<b>Whakatauki</b> Te toka tū moana. The boulder standing in the ocean.
	Proud, vibrant communities	<b>Whakatauki</b> Te pā harakeke. A community of harakeke plants.
	Prosperous communities supported by a sustainable economy	<b>Whakatauki</b> He kūaka marangaranga, kōtahi te manu i tau ki te tāhuna, ka tau, ka tau, tau atu e. Godwits rise and flock together in the air, one bird comes down to land on the sandbank to feed, then another, then another and another.
	A wisely managed and treasured environment that recognises the role of tangata whenua as kaitiaki	<b>Whakatauki</b> Whatungarongaro te tangata, toitu te whenua. As man disappears, the land remains.
	We embrace and celebrate our unique culture and heritage and value it as a source of enduring pride	<b>Whakatauki</b> Ahakoa he iti he pounamu. Although it is small, it is greenstone.

## APPENDIX C: FACTORS CONSIDERED IN ASSESSING S101(3) MATTERS

LGA Section	Description from table	Factors considered
S101(3)(a)(i)	Community Outcomes	Information drawn from Council's Outcomes adopted 28 February 2018 and updated for Council decisions on 24 May 2018.
S101(3)(a)(ii)	Who benefits	<p>Council has grouped the beneficiaries of every activity according to the following criteria:</p> <p>Individuals: where there is a direct benefit to a user</p> <p>Groups: where a particular group in the community benefits. For example, a group could be identified by proximity to a service or by association</p> <p>Community: where there is a benefit to the majority of persons or properties in the community.</p>
S101(3)(a)(iii)	Period of benefit	<p>For operating costs, the period of benefit is ongoing as Council regularly provides the service</p> <p>For the purpose of user charges the benefit is restricted to the period of use, and user charges recognise this</p> <p>For capital projects Council will consider the period of benefit to be the current and future generations who will benefit from the activity and will distribute the funding accordingly</p>
S101(3)(a)(iv)	Whose act creates a need	Council considered whether the action or inaction of individuals or groups contribute to the need to undertake the activity. This assessment may help Council determine whether user charges or targeted rates may be a funding option to modify the behaviour of those whose action or inaction causes cost to Council
S101(3)(a)(v)	Separate funding and Funding source	<p>In the first instance Council considered whether individual user charges were the best method to attribute transparent and accountable charges to beneficiaries of the service. In considering the feasibility of this, Council considered the cost of and efficiency of collecting the separate revenues</p> <p>Council believes that the current mix of general and targeted rates provides a transparent funding arrangement whilst, at the same time does not create an excessive complex system to maintain</p>
S101(3)(b)	Rationale	<p>In considering the overall impact of the liability to pay rates, Council is of the view that it is not possible or fair to allocate the cost solely on individuals' benefits (as if rates replicated user pays). It is through the collective contribution of the whole community that the wellbeing of the district is best improved</p> <p>Council does, however, operate a range of differentials which are designed to allocate the funding requirements to recognise the different demands that different ratepayer groups make on the services that Council provides</p>





